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MINUTES OF THE SEVENTY-FOURTH MEETING OF THE SUBCOMMITTEE ON
EXPLOITATION OF FOREIGN LANGUAGE PUBLICATIONS

29 June 1956

Present

Members: Royal Wald, State
Richard Bauer, Army
John Shearer, Navy

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Consultants:

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1. The 74th meeting of the Exploitation Subcommittee convened at 1400 hours.

2. Mr. Shearer, Navy representative, asked the Chairman what effect the Consultants Bureau program would have on the FDD scientific and technical exploitation effort.

The Chairman felt the effect would be slight in view of the contrasting objectives of the two programs. The FDD program, he pointed out, is almost wholly concerned with atomic energy, guided missiles, electronics, and A-B-C warfare, whereas a large number of the periodicals to be translated by the Consultants Bureau are devoted to chemistry. Furthermore, a large part of the FDD Scientific Information Report is based on Soviet Bloc newspapers, providing science news and information on scientific organization of a character not normally available through the Consultants Bureau program. Another distinction lies in the FDD attempt to cover approximately 330 scientific periodicals, compared with the Bureau's anticipated coverage of 47 periodicals. The Chairman noted also that the time lapse between a periodical's publication date and the Bureau's publication of the translation might be substantial, and prove unacceptable to technical intelligence analysts. Observing that the Bureau's operation must be financially profitable in order to continue, the Chairman advised that FDD's current program be maintained in all aspects until it is clear that the Bureau's service is satisfactory.

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OSI - [REDACTED] estimated that translations might be received from the Bureau about 6 months following a periodical's publication date. He intimated that it would be OSI's policy to look askance at any analyst's request to FDD for full translation of an article which might be available from the Bureau in 3 or 4 months.

The Chairman agreed that FDD might discontinue coverage of any periodicals of which the Bureau could provide translations in 3 to 4 months. In the meantime, however, FDD would continue to inform the intelligence community promptly of significant scientific information published by the Soviets, including lengthy extracts of high priority items. Then if full translations were desired, he presumed the majority of the intelligence community would be willing to wait until Consultants Bureau translations were available.

Army - Mr. Bauer suggested that a paragraph be added to the introductory memorandum to Appendix A recommending that departments and agencies undertake in an increased degree exploitation programs designed to meet their own peculiar intelligence requirements. He referred specifically to the Engineer Corps, which, he said, would be willing to exploit certain publications of primary interest to Army for incorporation in the program.

The Chairman felt that if the respective agencies were prepared to undertake exploitation of specific publications to meet their own requirements, perhaps these requirements could be deleted from Tab B, or if the agencies are willing, the results of their exploitation efforts could be incorporated in the program.

Mr. Bauer then called attention to an arrangement already constituted between Milattache Warsaw, Collection Branch, ACSI, and FDD, whereby certain translations done in the Warsaw embassy are made available for FDD in order to avoid duplication and for appropriate use in FDD publications. He indicated that a similar arrangement might be worked out with the Budapest legation.

At this point it was proposed, and unanimously accepted, that the memorandum to the Advisory Committee include a recognition of the Subcommittee's efforts to coordinate program activities and to encourage the development of such multi-lateral arrangements as Mr. Bauer had mentioned.

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Army, Navy, and NSA representatives accepted Appendix A as presented with specific modifications as follows:

USSR - page 1, item 4; add "and greater exploitation in depth."

USSR - page 2, item 6; delete "Coverage of...."

East European Satellites -

Move "Mapping programs, agencies, personnel; territorial-administrative division changes" to 1st priority, and, in the case of Czechoslovakia and Poland, move "Communications treaties" to 1st priority.

These priority changes were agreed to by all members.

CIA - [REDACTED] recommended that more body be added to the report to the Advisory Committee and that the Appendix be, in fact, a supplement to the report. Specifically, he felt it was necessary to spell out why an increase in manpower was necessary. He believed there were circumstances occurring since the review began that were pertinent to any consideration of an increase. An obvious one, he recalled, was the increase in the flow of publications, and another, the more solid information now appearing in the publications. In short, the greater volume and greater percentage of usable information in many of the publications should be mentioned to support the request for more personnel. Some other external considerations could be mentioned, such as the Consultants Bureau. Specifically for ORR, Mr. Chandler thought that use of the Consultants Bureau material would result in modification of requirements placed on FDD. On the matter of presentation he felt there had been enough discussion on the point of increased coverage. However, within the Satellite program, he had hoped there would be some statement which would indicate a coverage of general economics with emphasis on certain subjects. What was actually required was ^{increased} emphasis in depth on subjects which are already being covered, plus a few additional items. [REDACTED] further believed that manpower estimates for Eastern Europe were somewhat out of balance, and the same applied to a lesser degree for the Far East. He thought that a 50% increase was all that could be absorbed at the present time.

The Chairman requested the other members to comment on the points [REDACTED] had made. What, he asked, is the Subcommittee's opinion on the need to incorporate in the report further reasons why increased exploitation is required.

Army - Mr. Bauer thought the reasons were covered in general terms in the introductory pages of the report. It was a question of how much detail the Subcommittee wished to put in the discussion.

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Navy - Mr. Shearer felt that the original report was drawn up with reference to the material then available, and that the need for expansion of activities is, to a very large extent, due to the increased flow of material which is not specifically mentioned.

Army - Mr. Bauer recalled that the need for more manpower was recognized after the first meeting of the Subcommittee and adequately documented in subsequent meetings. He did not, personally, think it necessary to explain the need for increased manpower in detail.

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OSI - [REDACTED] opinion was that the report as presented failed to explain what had happened in the scientific and technical field. He felt that the scientific and technical field was a special problem and requested that the problem be presented in the report. According to his analysis of the situation, [REDACTED] continued, a proposal was made by FDD consisting of Tabs A & B. Three of the agencies supported Tab A as a statement of their needs, two of them did not feel that it met their needs. Because the majority ruled Tab A with slight modifications was adopted as the FDD scientific program. Hence basically it was the endorsement of a proposal made at the first meeting by FDD that in effect brought about the change in program and resulted in a requirement for increased manpower.

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The Chairman remarked that the three agencies which supported Tab A still have their requirements and if the former scientific program were in effect those requirements would then be placed in the tab the Subcommittee is sending forward. It was simply a case of a majority that wanted one program and a minority that wanted another program. The Chairman also seriously questioned that the adoption of Tab A by the majority resulted in a need for additional manpower. He explained that in order to save time for the Subcommittee members, FDD regularly contacts the various agencies to determine what particular changes in the program are desired and then brings the proposals before the Subcommittee for review. The fact that FDD states the proposal does not then mean that it was FDD's idea. FDD is in such cases acting as an administrative organ of the Subcommittee.

Army - Mr. Bauer commented that in one of the prior meetings, it was agreed that the exploitation program should conform with national intelligence objectives listed in DCID 4/5. The Army's statement of priorities is based on that. He believed that the FDD program tied in with the national priorities which are also reflected in the department's priorities.

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OSI - [REDACTED] stated that he still believed further explanations were required, since anyone reviewing Tab B would logically want to know the result of disapproving the request for manpower.

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The State Department and CIA representatives then concurred with [REDACTED] that additional data is needed in the paper.

The Chairman stated that FDD, acting as a secretariat for the committee, will re-draft the report so as to include in the discussion procedures involved and changes made in the program, including those in the scientific, China, and Latin American programs.

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OSI - [REDACTED] then referred to Appendix A, page 5 and noted that the requirement for "cover to cover abstracting of eight Soviet scientific periodicals" specifically intended that it would be prompt cover to cover abstracting. He therefore felt that it rated higher than second priority and should have been placed in first priority.

The Members agreed to move this item to first priority.

The Chairman noted that it had been generally understood that any agency wanting full translations will make use of its own facilities.

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[REDACTED] was concerned with the full translation of the "Referativny Zhurnal" and as this journal contained only abstracts, it should be considered by the Committee.

The Chairman suggested that it could be handled externally or as an interagency matter. The Subcommittee, he said, is concerned basically with exploitation, although translation may be involved in exploitation. Where, as in the case of FDD, we have a group of people cleared to exploit classified material, their time should be conserved to handle material which is so classified. The morale of personnel is also a major consideration since translation per se is a very boring task, the Chairman continued. It is impossible to maintain personnel on duty of the caliber needed and desired for intelligence work by doing straight translation. Since the full translation of the "Referativny Zhurnal" is basically straight translation and could be done under existing CIA arrangements, it would be preferable to handle it that way.

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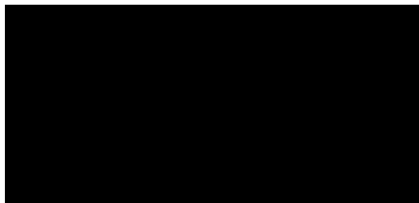
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 stated he was satisfied with this statement.

The Chairman then requested each member to write him a memorandum regarding the effect on their respective agencies if the 1, 2, 3 priority in Tab B were not met, and FDD will endeavor to collate these statements into the new draft. Memoranda should be submitted to the Chairman by 13 July. Redraft will be sent to the members by 20 July.

3. The meeting adjourned at 1600 hours and the next meeting will be held 27 July 1956 at 1400 hours in Room 2125 M Building.



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